



# TOWN OF WAYNESVILLE

## Planning Board

9 South Main Street  
Waynesville, NC 28786  
Phone (828) 456-8647 • Fax (828) 452-1492  
[www.waynesvillenc.gov](http://www.waynesvillenc.gov)

Development Services  
Director  
Elizabeth Teague

### Planning Board Members

Susan Teas Smith (Chairman)  
Ginger Hain (Vice Chair)  
Stuart Bass  
R. Michael Blackburn  
Tommy Thomas  
Barbara Thomas  
Peggy Hannah  
Jan Grossman  
John Baus

### Regular Meeting of the Planning Board Town Hall, 9 South Main Street, Waynesville, NC 28786 Monday, May 15, 2023, 5:30 PM

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#### A. CALL TO ORDER

1. Welcome/Calendar/Announcements
2. Approval of Minutes as presented (or amended):
  - April 26, 2023 Regular Meeting

#### B. BUSINESS

1. Public Hearing on an application for a Text Amendment to the Land Development Standards, Section 5.10.2, Façade Materials for Mixed-Use and Commercial Buildings.
2. Updates and Discussion on Planning Board Work Items
  - a. Outcomes and next steps of joint work session with Council
  - b. Railroad Committee update and recommendations
  - c. Discussion on development of possible short term rental (STR) regulations
  - d. Discussion on Board member requests to look at definitions of *Government Services* and *Correctional Facility*

#### C. PUBLIC COMMENT/CALL ON THE AUDIENCE

#### D. ADJOURN



## TOWN OF WAYNESVILLE Planning Board

9 South Main Street Suite 110  
Waynesville, NC 28786  
Phone (828) 456-8647 • Fax (828) 452-1492

Susan Teas Smith (Chairman)  
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### MINUTES OF THE TOWN OF WAYNESVILLE PLANNING BOARD

#### Special Called Meeting

Town Hall – 9 South Main St., Waynesville, NC 28786

Wednesday, April 26<sup>th</sup>, 2023

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THE WAYNESVILLE PLANNING BOARD held a Special Called Meeting April 26<sup>th</sup>, 2023, at 5:30 p.m. in the board room of the Town Hall, 9 South Main Street, Waynesville, NC. 28786.

#### A. CALL TO ORDER

##### 1. Welcome/Calendar/Announcements

The following members were present:

Susan Teas Smith (Chairman)  
Ginger Hain (Vice Chairman)  
John Baus  
Stuart Bass  
Jan Grossman  
Michael Blackburn  
Tommy Thomas  
Peggy Hannah

The following members were absent:

Barbara Thomas

The following staff members were present:

Elizabeth Teague, Development Services Director  
Byron Hickox, Land Use Administrator  
Olga Grooman, Land Use Administrator  
Candace Poolton, Town Clerk  
Ron Sneed, Board Attorney

The following members from the media were present:

Cory Vaillancourt, Smoky Mountain News

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Planning Board Chair Susan Teas Smith called the meeting to order at 5:30pm and welcomed everyone. Planning Director Elizabeth Teague announced that there will be a joint workshop with the Board of Aldermen on April 28<sup>th</sup> at 11:30am, to discuss the Comprehensive Land Use Plan.

The Chair then asked the Board to consider the minutes from December 19<sup>th</sup>, 2022, and February 20<sup>th</sup>, 2023.

*A motion was made by Board Member John Baus, seconded by Board Member Tommy Thomas to approve the December 19<sup>th</sup>, 2022 meeting minutes. The motion passed unanimously.*

Board Member Jan Grossman suggested amending the February 20<sup>th</sup> meeting minutes on page five, paragraph three, to include the following: "Mr. Grossman asked if EV charging stations were being considered now or in the future, Mr. Mannino indicated they were not as they were not required by the code and they did not want to increase the financial burden for the county."

*A motion was made by Planning Board Chair Susan Teas Smith, seconded by Board Member John Baus, to approve the February 20<sup>th</sup>, 2023 minutes as amended. The motion passed unanimously.*

## **B. BUSINESS**

1. Public Hearing on a Map Amendment (Rezoning) Application at 237 Ratcliff Cove Road, PIN: 8626-00-9246, Raccoon Creek Neighborhood Residential (RC-NR), to a mixed-use overlay (RC-NR MXO)

Planning Board Chair Susan Teas Smith reported that this zoning map amendment is for the extension of an overlay district and that the applicant is asking for an overlay on the property which does not change the property's underlying zoning designation, however this zoning map amendment would allow limited additional commercial uses on the property, similar to other overlay districts in town.

Board Member Grossman recommended tabling the first item because if passed, the Board would be giving rights to this property under government services, and right now there is a case before the Court debating what is included in government services. He said that one of those items potentially being included is a detention center. He added that until that case is resolved, he would like to recommend tabling of this item.

Planning Board Attorney Ron Sneed recommended that he understood Mr. Grossman's concern, however, applicants are entitled to be heard, and that a case regarding detention centers could go on for months, which would not be fair to the applicant. Mr. Baus asked if the decision should be based on what the applicant wants to do with the property, or what is allowed to be done on the property. Mr. Sneed responded that the Board can at least hear the applicant and then make the determination.

***Board Member Jan Grossman made a motion, seconded by Board Member John Baus, to table the first item (Public Hearing on a Map Amendment (Rezoning) Application at 237 Ratcliff Cove Road, PIN: 8626-00-9246, Raccoon Creek Neighborhood Residential (RC-NR), to a mixed-use overlay (RC-NR MXO)). Board Member Grossman voted in the affirmative, Board Chair Susan Teas Smith, Vice Chair Ginger Hain, Board Member John Baus, Board Member Stuart Bass, Board Member Michael Blackburn, Board Member Tommy Thomas, and Board Member Peggy Hannah voted in the negative. The motion failed.***

Byron Hickox, Land Use Administrator, presented on the Map Amendment Application. He said that the property is a 28.69 acre parcel that is currently located in the Raccoon Creek Residential District (RC-NR) and that Raccoon Creek runs along the west boundary, with associated floodway and floodplain extending eastward into the property. While the lower portion of the property along the creek is flat, the property rises from an elevation of 2,620 feet to 2,900 feet at the northeast corner. The property has approximately 400 feet of frontage along Ratcliff Cove Road, with a broad gravel driveway connection to interior gravel and dirt roadways. He added that with the exception of an old barn located on the northern boundary, the property is vacant.

Mr. Hickox read the purpose statement of the Raccoon Creek Neighborhood Residential District as specified in the Land Development Standards Section 2.3.3G.

The request to be considered is for a map amendment to place the property in the Raccoon Creek Neighborhood Residential District Mixed-Use Overlay (RC-NR MXO). The Land Development Standards Section 2.6.2A defines a Mixed-Use Overlay District as "a zoning overlay district established to permit certain limited mixed-uses within residential neighborhoods." The application was submitted by Haywood County Consolidated Schools in order to place the property in question into a zoning district in which Government Services is a permitted use. The Land Development Standards Section 17.3 defines Government Services as "federal, state, and local government agencies that administer, oversee, and manage public programs and have executive, legislative, and judicial authority."

If placed within the RC-NR MXO, several additional uses would be permitted on this property. The newly permitted uses would be: live-work units, ATM, Banks, Credit Unions, & Financial Services, Business Support Services, Dry Cleaning & Laundry Services, Funeral Homes, Government Services, Personal Services, Professional Services, Gas/Fueling Station, General Commercial (Less Than 100,000 square feet) Neighborhood Commercial, Neighborhood Restaurant, Outside Sales, and Restaurant.

Notification of this hearing was mailed to adjacent property owners on April 10, 2023, posted with a sign on the property on April 10, and published in The Mountaineer on April 12 & 19, 2023.

Mr. Hickox continued by describing the surrounding land use and zoning pattern of the property in question. He said the subject property is surrounded: (1) to the north by vacant, wooded land, (2) to the south by a large agricultural operation and vacant, wooded land, (3) to the east by

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single- family dwellings, and (4) to the west by vacant land. The north, south, and east properties are also located within the Raccoon Creek Neighborhood Residential District, while the property to the west is located within the Raccoon Creek Neighborhood Center District.

Mr. Hickox said that Goals 1 and 5 of the 2035 Comprehensive Land Use Plan apply to this application:

Goal 1: Continue to promote smart growth principles in land use planning and zoning by encouraging infill, mixed-use, and context-sensitive development,

Goal 5: Create opportunities for a sustainable economy by encouraging creatively designed, mixed-use, walkable centers and commercial districts that appeal to residents and visitors.

Mr. Hickox said that as found in the Appendix to the Comprehensive Plan (page 174), the Future Land Use Map indicates that the property being considered for map amendment should be a part of the Low to Medium Density Residential areas for the purposes of future land use planning. However, he said the property shares its western boundary with an area that is designated Mixed Use - Community, which is defined as follows:

“This designation is intended for nodes of activity areas on major streets and thoroughfares incorporating commercial retail and office, light industrial, employment centers and institutional uses to serve the community. Residential single and multifamily development of medium densities may be vertically or horizontally integrated with the commercial. These areas will likely have access to municipal utilities and development should be connected to transit and pedestrian ways. Scale of these areas should vary based on context.”

The Development Staff agreed that while the requested map amendment would not be explicitly consistent with the Future Land Use Map, the property in question is contiguous to an area designated for more intensive future development. Additionally, the property is located along a well-maintained road with an existing entrance located approximately 1,000 feet from U.S. Highway 23, a major commercial entrance into Waynesville.

Board Member John Baus asked that besides meeting Goals 1 and 5 under the Comprehensive Land Use Plan, are there any other specific provisions that would support changing this property from medium-density residential to light commercial? Mr. Hickox said those are the goals that apply to this rezoning request. Board Member Baus said that according to the Land Development Standards, the Raccoon Creek Neighborhood District should be a lower density cluster development and suggests that the County should explore recreational use in this district. He added that there is no recommendation to add commercial uses. Board Member Baus also said that the Future Land Use Map doesn't include that area as being commercial. He said that part of the property extends into areas that are zoned neighborhood residential and that he is worried about precedence being set that if the property in questions is contiguous with a higher use area, that it should be allowed to be rezoned.

Board Member Baus asked that according to the definition of Government Services, as defined in Development Standards Section 17.3, if rezoning were to be granted to the applicant, a jail or detention center would be allowed on that property? Mr. Hickox did not answer that question at Special Called Planning Board Minutes  
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this time but suggested a secondary back up option for the applicant to propose an outright rezoning to Neighborhood Center which is what the property is contiguous to.

Planning Board Vice Chair Ginger Hain asked if the County had established ball field on the old landfill. Graham Haynes, Assistant Superintendent for the Haywood County School System said that is something they would like to do one day.

Board Member Jan Grossman asked the Development Staff's opinion on whether they find the applicant's request consistent or not consistent with the Land Use Plan. Mr. Hickox said staff want to leave that decision up to the Planning Board.

Planning Board Chair Susan Teas Smith reminded the Board that the Land Use Plan was developed as a tool for guidance, that it does not need to be strictly adhered to.

Applicant Patrick Bradshaw with Civil Design Concept Engineering Firm, presented on behalf of Haywood County Schools. Mr. Bradshaw stated that the property is currently owned by Michael Crawford and is under contract with Haywood County Schools. He described the property as being 28 acres in size, has a sudden and steep elevation change over 300 feet on part of the property, and is oddly shaped. He added that in less than 300 feet west of the property, there are three different zoning districts, Raccoon Creek Neighborhood Center, Raccoon Creek Neighborhood Residential, and Raccoon Creek Neighborhood Mixed-Use Overlay, all west of Asheville Highway. Mr. Bradshaw said that the Raccoon Creek Neighborhood Center has no limits on allowable density and would allow buildings up to three stories in height, the Raccoon Creek Neighborhood Residential district has allowable density of up to 16 units per acre and allows buildings up to three stories in height. He added that even without rezoning the subject property, it could accommodate approximately 450 apartments or residential dwelling units. Both districts allow elementary and secondary schools, along with religious institutions.

Mr. Bradshaw presented the site plan for the property if it were to be rezoned. The site plan showed four uses: Maintenance and bus garage, Board of Education meeting and training space, a food services facility, and IT and computer services. He said the desire is to consolidate and centralize meeting spaces and avoid flooding that has happened in their Clyde location. He added that the property is close to a high-speed internet line that serves the state school system, making the location ideal for IT and computer services. Mr. Bradshaw cited the Future Land Use Plan, stating that this property should be developed as low to medium density including educational and civic uses. He said that the rezoning request to fit these uses is clearly supported by the Land Use portion of the Comprehensive Plan. He said that the bus garage portion of the site plan would be hidden by landscaping and buildings.

Planning Board Chair Susan Teas Smith asked about the "peninsula" of the property. On the site plan, that steeply elevated portion of the property is vacant, and Chair Smith asked Mr. Bradshaw what they were planning on doing with that part of the property. He said that that portion is not suitable for a school. That part of the property could be used for homes, but he did not predict the school system selling that portion of the property. Chair Smith said something to consider if the rezoning is approved, and the sale does not go through, that could be a potential



issue. She asked Mr. Haynes about the status of the sale. He replied that they are under a due diligence period that ends May 20<sup>th</sup>, and will only buy the property if the rezoning request is granted. He added that ultimately, it is up to the School Board to decide to go through with purchasing the property.

Board Member Jan Grossman asked if that property rezoning was approved and the plot was split, does it keep that same zoning? Mr. Hickox said yes.

Board Member John Baus said the applicant convinced him that the rezoning is in the best interest of the Town, but if the property were to be rezoned and then split, it wouldn't be in the best interest of the Town. Mr. Haynes said the intention is not to divide and sell the property. Mr. Bradshaw said that the property is not conducive to another use given the steepness, but that it is not impossible.

***Planning Board Chair Smith asked for public comment at 6:36pm.***

The current property owner, **Michael Crawford**, said he would prefer to sell it to the school system.

**Assistant Superintendent for Haywood County Schools, Graham Haynes**, thanked the Board and said this parcel is perfect for what they need. He said all of the schools are 15 minutes to this location, making it central and ideal. He added that the school system already has the money available for this project. Planning Board Vice Chair Ginger Hain asked what the timeline is for the project. Mr. Haynes said they are prepared to break ground as soon as possible.

**John Queen-480 Cove Queen Road, Waynesville:** Mr. Queen said that he is neighbors with Michael Crawford. He is concerned that the buildings the applicant may build will be unattractive and look very corporate. He also expressed concern that broken down busses could be an eyesore. Mr. Haynes replied that the structure would look like current central office which has received excellent public feedback. He also stated that the buses would be stored so they wouldn't be an eyesore. Mr. Queen suggested a natural buffer so that buses couldn't be visible.

Mr. Hickox said that the appearance of the building and the buffering will have to adhere to Town standards. He said that outside storage is required to have a landscape buffer and that the design standards from the Town has high standards of appearance.

**Lisa Shelton-192 Ratcliff Cove Road, Waynesville:** Ms. Shelton said that part of her farm, Queen Farm has been recently developed. She said she believes that anyone can do what they want with their land, including selling to whoever they want. Ms. Shelton said CDC designed the development, and now they have stormwater running through their farm that wasn't an issue before they started developing. She said that she asked Mr. Bradshaw to fix the problem, and she said he will not fix it. She advised that the Board looks very closely at the preliminary plan before approving the project because every decision affects the neighbors.

Land Use Administrator, Olga Grooman, addressed the issue of stormwater on Ms. Shelton's property. She said that the permitting process the Town has now involves contracting with

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stormwater engineers to review the plans and make sure they are in compliance with the stormwater ordinance (which has followed the state's stormwater laws). After the review process, a permit is then issued. She added that at tonight's meeting, they will be proposing stormwater improvements based on Ms. Shelton's comments. She said they will also be sending engineers out to the Queen development.

**James Arrington-285 Hilltop Drive, Waynesville:** Mr. Arrington said he has seen water from Raccoon Creek run across Raccoon Road and flood that property. He asked the applicant why they want to abandon the current maintenance bus garage facility. Mr. Haynes replied that the county has interest in that property, so they need to move the garage elsewhere. Mr. Arrington expressed frustration as a taxpayer that a maintenance garage is being abandoned and money is being spent to build a new one.

***Planning Board Chair Smith closed public comment at 6:53pm.***

Board Member Stuart Bass asked about consideration of conditional zoning. Mr. Hickox said that mixed-use overlay was the base level, lowest threshold action they needed to take to make the property a permissible use.

Development Director, Elizabeth Teague, told the Board that they always have an option to frame the recommendation to Council around specificity. She said their advisement to Council could be based on the prospective buyer.

Mr. Bradshaw wanted the Board to know that if it took longer to decide to re-zone, the applicant would seek an extension on the due diligence period.

Planning Board Michael Blackburn said that this rezoning would be good for the County and Town.

Planning Board Member Tommy Thomas pointed out in the staff report that the property in question is 28 acres, but the application says 30.2 acres. He requested that staff provide more information in the future before the Planning Board meeting. He added that he has difficulty approving something with such a strong contingency down the road.

Vice Chair Hain agreed with Board Member Thomas. She asked the applicant if they would be interested in conservation of that land? Mr. Haynes said he did not know, but could speak to the school board. She then asked staff if there is a loss of revenue for taxation when government services buys property. Ms. Teague said the Town would not collect property taxes, but the Town would receive revenue from utility services.

Board Member Baus said he agreed with the property owner that he does not want to see apartments on said property. He reiterated that the proposed use of the property is in the best interest of the Town.



Board Chair Smith agreed that parameters should be placed on the rezoning to ensure that the property will only be rezoned if the school system purchases the property. She also liked the idea of a conservancy.

***The Planning Board took a recess at 7:12pm and resumed the meeting at 7:24pm.***

***A motion was made by Vice Chair Ginger Hain, seconded by Board Member Tommy Thomas, that the application for the overlay is technically not consistent with the Comprehensive Plan, however, this application meets the needs of the Board of Education, community, and the County, and the Planning Board recommends to the Town Council approval of the proposed map amendment for the property described as 237 Rateliff Cove Road – PIN 8626-00-9246 from Raccoon Creek Neighborhood Residential to Raccoon Creek Neighborhood Residential Mixed-Use Overlay, with the recommendation that if the Town Council approves the map amendment, that the effective date of the map amendment be 10 days after Haywood County Consolidated Schools takes ownership of the property.***

***The motion passed 5 to 3. Chair Susan Teas Smith, Vice Chair Ginger Hain, Board Member Michael Blackburn, Board Member Stuart Bass, and Board Member Tommy Thomas voted in the affirmative. Board Members Peggy Hannah, Jan Grossman, and John Bass voted in the negative.***

***A motion was made by Board Member Michael Blackburn and seconded by Planning Board Chair Susan Teas Smith to refer the Planning Board's recommendation to the Town Council for consideration. The motion passed unanimously.***

2. A Public Hearing to consider the Stormwater Ordinance text amendment related to the design of the stormwater structures, Section 12.5 of the Land Development Standards (LDS).

Land Use Administrator, Olga Grooman, reported that the Development Services Department contracts with Withers Ravenel Engineering Firm for stormwater plan review and enforcement of the technical components of the ordinance related to water quality, quantity, design of stormwater control measures (SCMs), and final certification for stormwater permits. After touring several sites, including the Queen Farm Development, Ms. Grooman said that the engineers provided recommendations for the improvements in the Town's local Stormwater Ordinance to address some deficiencies found on development sites that the Town currently cannot enforce. She said these include updated design for rise structures to ensure long-term functionality, safety measures along SCMs with tall embankments and steep slopes, non-encroachment of stormwater devices into buffer yards or immediately adjacent to abutting properties, and ensuring proper design of the SCMs at the end of construction.

These additions will help the Town to comply with its National Pollutant Discharge Elimination System Permit (NPDES) issued by the North Carolina Department of Environmental Quality on August 19, 2021 by maintaining legal authority through up-to-date ordinances.

Ms. Grooman summarized that the staff recommended text changes include:

- Non-encroachment of any part of a stormwater structure into the district setbacks
- Fencing for stormwater structures with tall or steep embankments
- Signage around ponds
- Conversion from a sediment control structure to a permanent stormwater management structure requires final elevations, description, and certification of any modifications referenced on the final plat prior to its approval

Ms. Grooman said this text amendment is also to encourage natural buffers.

***A motion was made by Board Member Jan Grossman, seconded by Board Chair Susan Teas Smith, that the zoning text amendment is approved as it is in conformity with the Town's Comprehensive Land Use Plan and is reasonable and in the public interest because it is consistent with:***

***Goal 1: Continue to promote smart growth principles in land use planning and zoning.***

- ***Encourage in-fill, mixed use, and context-sensitive development.***
- ***Promote conservation design to preserve important natural resources.***

***Goal 3: Protect and enhance Waynesville's natural resources.***

- ***Protect rural lands, iconic views, and mountain vistas.***
- ***Protect and enhance water quality and forests.***

***The motion passed unanimously.***

***Planning Board Member Jan Grossman made a motion, seconded by Board Chair Susan Teas Smith, to recommend the text amendment to the Town Council as presented. The motion passed unanimously.***

3. Discussion on development of possible Short Term Rental regulations.

Development Director Elizabeth Teague recommended to the Planning Board to table this discussion due to pending legislation regarding short term rental regulations.

## **C. PUBLIC COMMENT/CALL ON THE AUDIENCE**

There was no public comment.

**D. ADJOURN**

*A motion was made by Board Member John Baus, seconded by Board Chair Susan Teas Smith, to adjourn the meeting at 7:38pm. The motion carried unanimously.*

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Susan Smith, Chairman

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Candace Poolton, Town Clerk

DRAFT

## Planning Board Staff Report

Subject: Proposed Text Amendment to the Land Development Standards  
Ordinance Section: LDS Section 5.10.2, Mixed-Use/Commercial Building  
Design Guidelines, Façade Materials  
Applicant: Michael Villazon  
Meeting Date: May 15, 2023

### Background

The applicant purchased the property at 494 Pigeon Street and is renovating and planning an addition to the former gas station located there. The applicant's architect, Steve Coffey, has designed a structure that incorporates a significant amount of metal siding on the facades of the building. However, regarding façade materials on mixed-use and commercial buildings, the Land Development Standards Section 5.10.2 states the following:

*Commercial building walls visible from a public street or civic space shall be primarily standard brick, stacked stone, stone or stone masonry units, wood clapboard, cementitious fiber board, or exposed heavy timber. Glass curtain walls may be approved subject to Design Review to ensure the styling and details are appropriate for the context. Decorative concrete masonry units (CMU) and exterior insulation finishing systems (EIFS) may be used on facades not facing a public street or civic space or as a secondary building material only (less than 25% of the wall area) on primary frontage facades.*

Absent from this section is any allowance for metal as a siding material. Therefore, the applicant has proposed an amendment to this section of the Land Development Standards to add the phrase “*metal panels and siding*” to this list of permitted materials. The applicant asserts that the quality and appearance of metal siding has significantly improved since the adoption of the Land Development Standards and is now widely used in high quality applications and settings.

In addition to the text amendment application in question, Development Services staff has consulted with architects to advise on a possible update to the Land Development Standards building design guidelines. This update would likely apply all categories of building type: civic/monument, house/townhouse/apartment, manufactured housing, mixed-use/commercial, and industrial. Consequently, staff-initiated amendments regarding the building design guidelines will be forthcoming.

### Proposed Text Amendment and Consistency with the 2035 Comprehensive Land Use Plan

Chapter 2 of the Comprehensive Plan lays out several goals and objectives to provide guidance for implementing the overall plan. The following goals and objectives apply to this application:

- Goal 1: Continue to promote smart growth principles in land use planning and zoning.
- Create walkable and attractive neighborhoods and commercial centers.
  - Encourage infill, mixed-use, and context-sensitive development.

Goal 5: Create opportunities for a sustainable economy.

- Promote the growth of existing local businesses and Waynesville's “maker economy.”

- Encourage creatively designed, mixed-use, walkable centers and commercial districts that appeal to residents and visitors.

### **Staff Recommendation**

The use of metal siding has been prohibited for mixed-use and commercial buildings since the adoption of the original Land Development Standards in 2005. It is fair to say that metal siding was and still is associated with large-scale commercial and industrial uses, and has been considered a less aesthetically pleasing material. However, changes in contemporary building styles and improvements to metal siding materials have led to an increase in the use of metal siding, even in upscale settings.

The Planning Board can approach this decision from a variety of angles and considerations:

1. Reject the addition of metal siding as an acceptable façade material for mixed-use and commercial buildings, and maintain the current list of acceptable materials.
2. Approve the addition of metal siding as an acceptable façade material for mixed-use and commercial buildings as proposed by the applicant.
3. Approve the addition of metal siding as an acceptable façade material for mixed-use and commercial buildings with some restrictions and conditions, which might include:
  - a. Limiting the percentage of metal siding permitted on facades fronting public streets or civic space.
  - b. Allowing specific types of metal siding based on current architectural or industry standards.
  - c. Prohibiting metal siding with a high gloss finish.
  - d. Allowing metal siding with some zoning district limitations such as within an historic district, or only with review of the Historic Preservation Commission.

Limitations on the percentage of metal as a façade material would be similar to existing limitations on decorative concrete masonry units (CMU) and exterior insulation finishing systems (EIFS), which are currently found in LDS Section 5.10.2. Additionally, the architectural guidelines require HPC review on Civic/Monument buildings.

### **Requested Action**

1. Motion to find that the proposed text amendment is consistent or inconsistent with the 2035 Comprehensive Plan.
2. Motion to recommend to The Town Council the approval or denial of the proposed text amendment (as presented or modified).



TOWN OF WAYNESVILLE  
Development Services Department  
PO Box 100  
9 South Main Street  
Waynesville, NC 28786  
one (828) 456-8647 • Fax (828) 452-1492  
[www.waynesvillenc.gov](http://www.waynesvillenc.gov)

## Application for Land Development Standards Text Amendment

Application is hereby made on \_April 21\_\_\_\_\_, 20\_\_23\_\_\_ to the Town of Waynesville for the following amendment:

Designate the specific section(s) of the Land Development Standards being requested for change:  
\_\_\_Section 5.10.2\_\_\_\_\_

Description of the requested amendment, (attach additional sheets if necessary): \_\_\_\_\_

**Requesting the words" Metal panels and siding" be added to approved materials.**\_\_\_\_\_

The reasons for the requested amendments and how the request is consistent with the Town of Waynesville's adopted 2035 Comprehensive Plan (attach additional sheets if necessary): **\_\_\_ I believe metal panels and siding have matured in the design and fabrication industry since the Comprehensive Plan was adopted. While I don't pretend to know the specific objectives of the Plan writers, typically such Plans are meant to develop a visual continuity of structures within the area in order to maintain property values. Divergent materials of an inferior or cheaper value often diminish the established valuation. I am submitting examples of buildings in multiple retail and commercial setting throughout the country from notable clients using quality metal products in a contemporary manner which are far from the stereotype warehouse vertical siding. If believe this structure with the variety of siding textures and contrasting wood & glass materials will be a valuable visual and economic contribution to the neighborhood.**\_\_\_\_\_

### Applicant Contact Information

Name (Printed): \_\_\_\_\_ Michael Villazon \_\_\_\_\_  
Mailing Address: 53 County Road, Waynesville North Carolina 28785 \_\_\_\_\_  
Phone(s): \_\_\_\_\_ 828—734-1279 \_\_\_\_\_  
Email: \_\_\_\_\_ villazonplumbing@bellsouth.net \_\_\_\_\_

TOWN OF WAYNESVILLE  
280 GEORGIA AVENUE  
WAYNESVILLE NC 28786

MISC RECEIPT 2903534  
REFERENCE Text Amend  
DATE/TIME 04/24/23 12:18  
CLERK 2044ecou  
CUSTOMER Villazon Plumbing, Inc  
EFF. DATE 04/24/2023  
DEPT

PG: 1

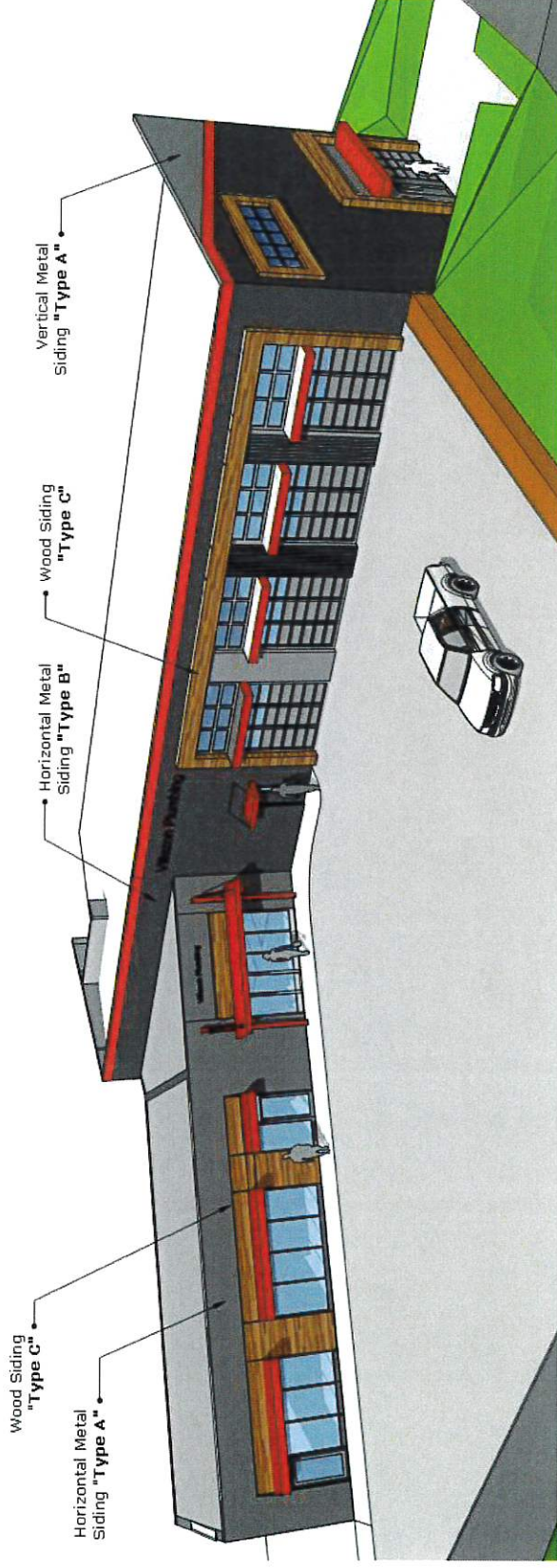
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TOTAL: 500.00  
500.00

PMT TYPE	QTY	REF
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AMOUNT  
500.00



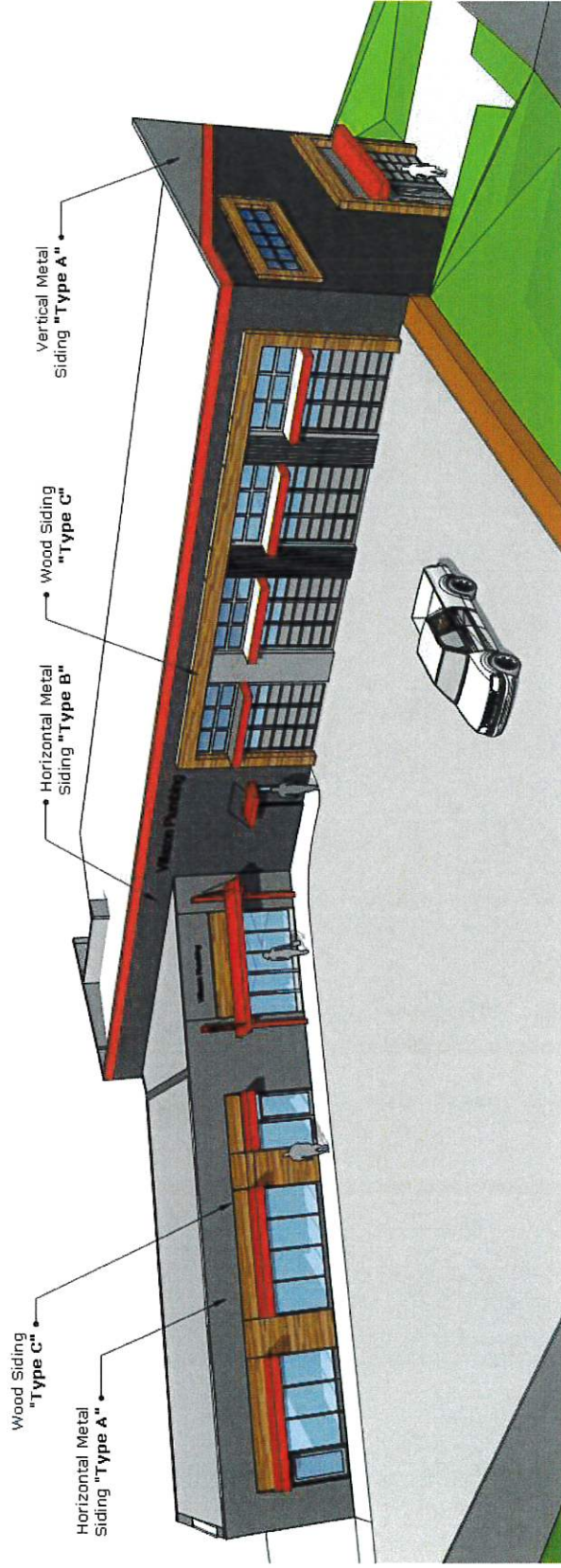


Request Modification to Section 5.10.2  
Add the words "Metal panels and siding" to approved materials

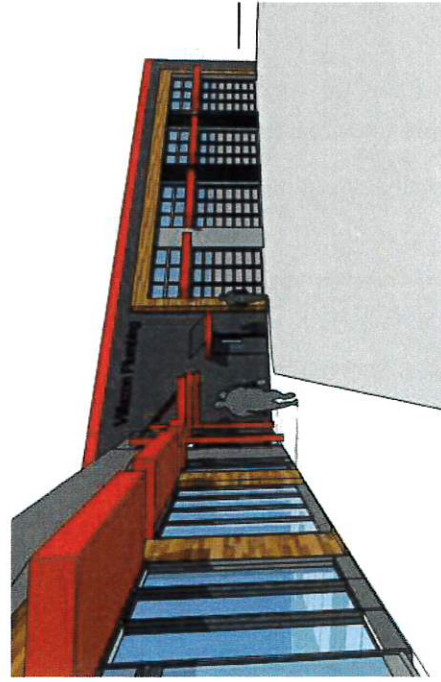


A Site Plan  
A1

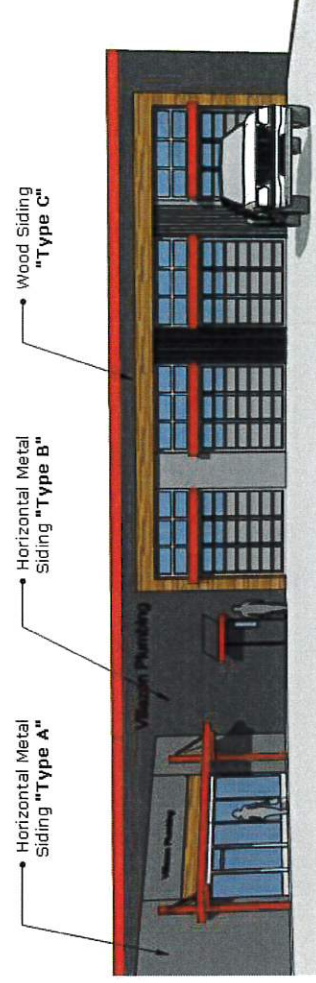




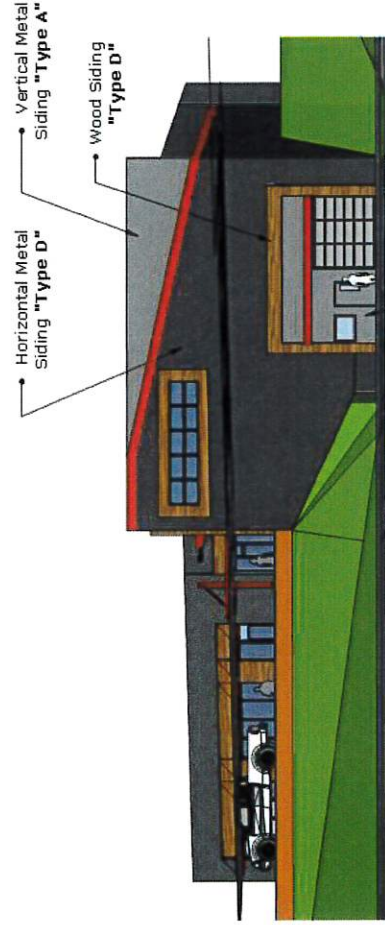
Aerial View Bldg



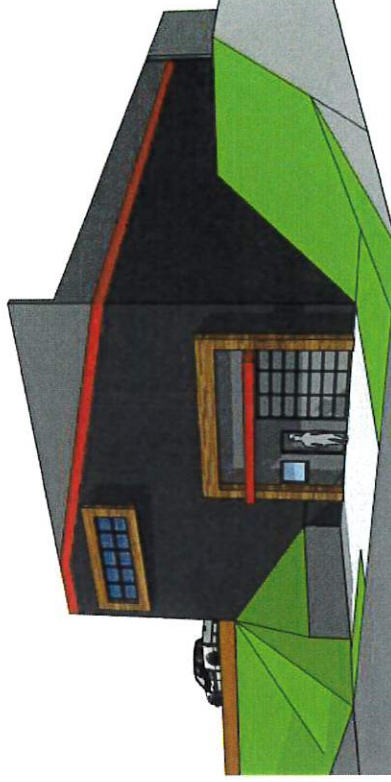
Office/Retail - Looking South



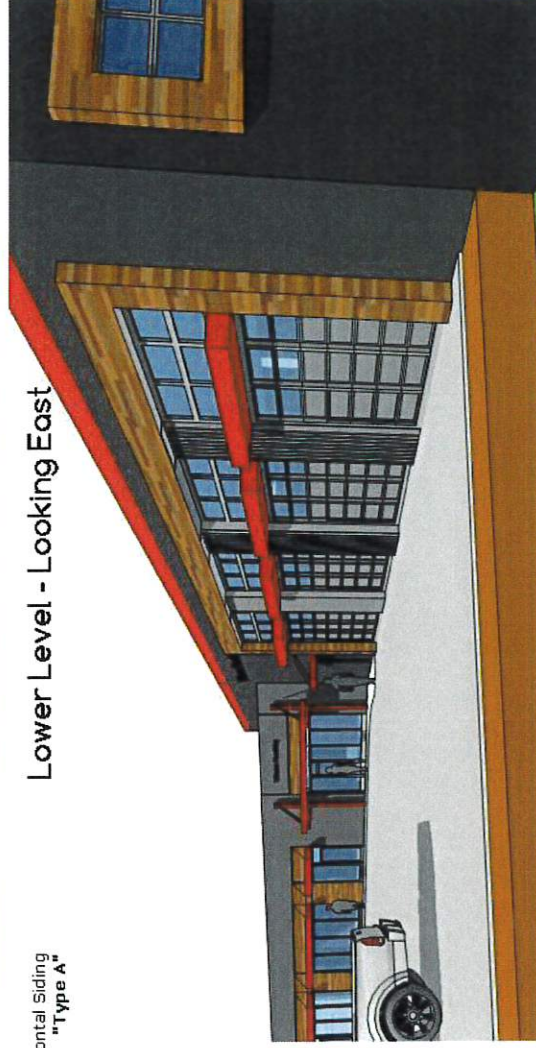
Warehouse - Looking South



Lower Level - Looking East



Lower Level - Looking East



Upper Level - Looking East



# Proposed Panels

## METAL PANEL TYPE "A"

The Berridge S-Deck Panel is a corrugated structural metal panel can be installed horizontally or vertically with exposed fasteners. The S-Deck Panel may be factory curved, making it ideal for use over covered walkways and shelters.

**Materials**  
24 and 22 Gauge Steel  
0.032 and 0.040 Aluminum

**Specifications**  
Uses: Roof Wall, Soffit, Ceiling, Fascia, Sheathing, Screen Wall  
Coverage: 32" and 34 1/2"  
Finishes: Smooth  
Fasteners: Exposed  
Applications: Vertical\* or horizontal\*\* over open framing or

## METAL PANEL TYPE "B"

The Berridge HR-4 Accent Wall Panel and the HR-16 Metal Wall panels are versatile and maintenance-free panels that can be installed horizontally or vertically. Both panels interlock with the HC-16, BR-12, HS-8, HS-12, and Reveal Series panel profiles.

**Materials**  
24 and 22 Gauge Steel  
0.032 Aluminum

**Specifications**  
Uses: Wall, Fascia, Screen Wall, Berridge Fencing System  
Coverage: HR-4: 4", HR-16: 16"  
Finishes: Smooth  
Fasteners: Concealed  
Applications: Vertical on fencing, horizontal or vertical over open framing or solid sheathing (see page 42 for fencing information)  
Profile: 1/2" height and 4" on center rib

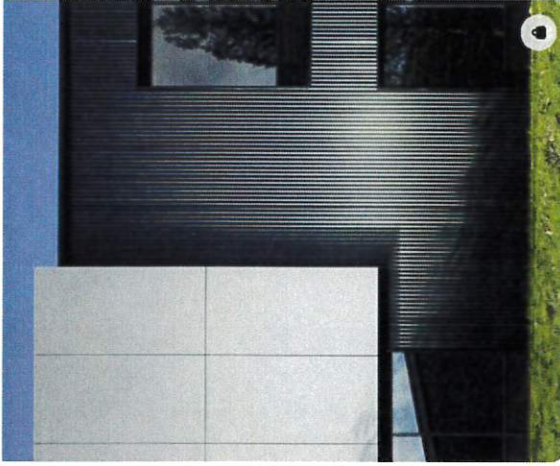
## WOOD PANEL TYPE "C"



Caramel Bamboo / NATURFLOOR-W



## Combination of Flat & Ribbed Metal Panels



Coffey Design Group – Architect  
Lake Junaluska, North Carolina

Villazon Commercial Development  
494 Pigeon Rd -Waynesville, NC



## Commercial & Retail Installations of Metal Panels

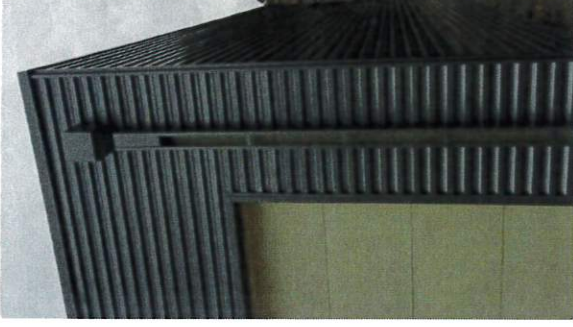
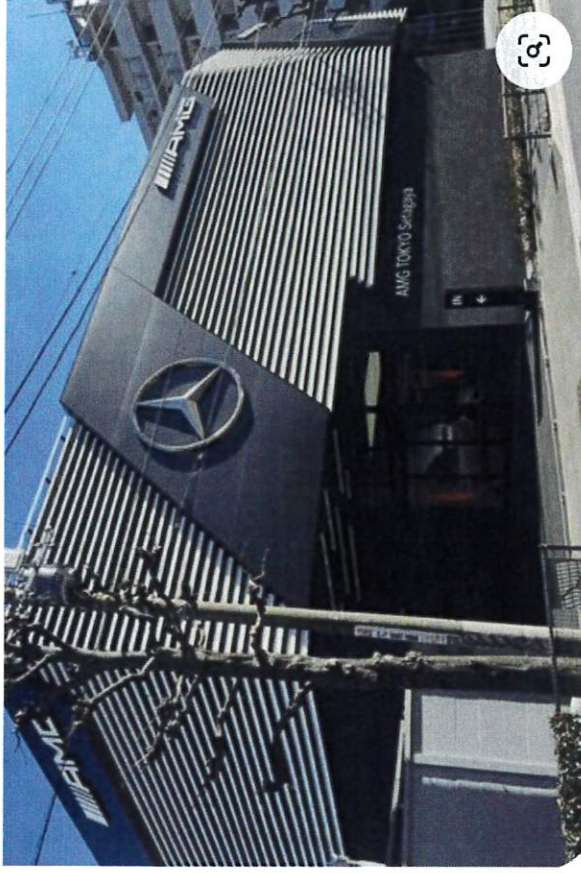
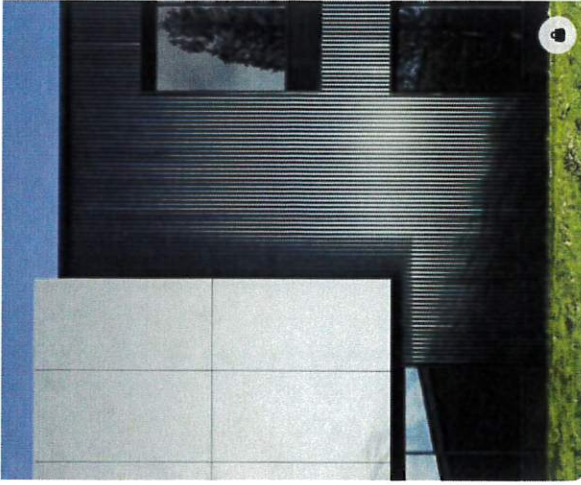


Coffey Design Group – Architect  
Lake Junaluska, North Carolina

Villazon Commercial Development  
494 Pigeon Rd -Waynesville, NC



## Combination of Various Colors - Texture - Direction of Siding Pattern





## REI Retail - Asheville



# Overhead Doors - Color Dark Grey w/ Frosted Vision Panels

## High Speed Exterior Full-View Metal Door – 999



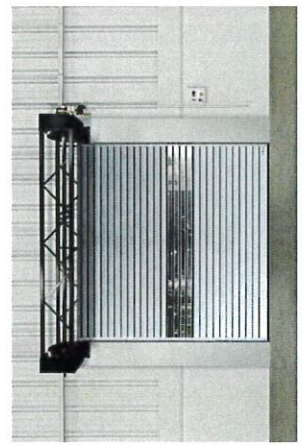
### RapidView® 999

Sleek and sophisticated RapidView® Model 999 is a full view door featuring scratch-resistant polycarbonate panels with opening speeds up to 80" per second. Engineered for high cycles and easy operation, RapidView® Model 999 has been independently tested and is capable of wind load up to 50 psf\*. The simple install and low maintenance add to the attractiveness of the door and features completely hinged guides, fully assembled curtains and pre-wired motor connection. RapidView® Model 999 is perfect for high traffic applications requiring aesthetic appeal and visibility.

[Contact a Specialist](#)



## High Speed Exterior Metal Door – 998



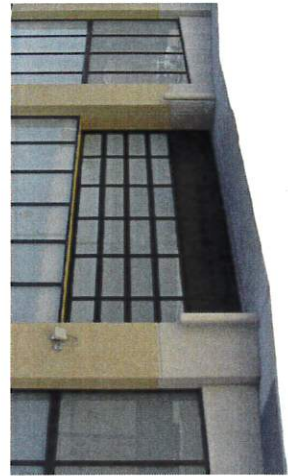
### RapidShield® 998

RapidShield® Model 998 is a heavy-duty exterior door that features a solid aluminum curtain with opening speeds up to 80" per second. Engineered for high cycles and easy operation, RapidShield® Model 998 has been independently tested and is capable of withstanding wind load of up to 100 psf\*. With a focus on safety, RapidShield® Model 998 also features patent-pending integrated curtain-monitoring device, a safety light curtain, and a monitored wireless reversing edge. This door is perfect for applications where security and privacy are a priority.

[Contact a Specialist](#)



## Aluminum Glass Doors 521



Aluminum Glass Door model 521 is a sectional aluminum door appropriate for environments where maximum light infiltration and/or visual access is required. Designed to fit openings up to 26'2" (7976 mm) wide and 20'1" (6121 mm) high, the Model 521 features a wide, 2-11/16" (68 mm) center stile, 3-3/4" (95 mm) or 4-1/2" (114 mm) bottom rail, based on door size.

[Where to Buy](#)

[Aluminum Glass Doors](#)



## Thermacore® Sectional Steel Doors 592



The Thermacore® Model 592 offers superior thermal efficiency for heavy-duty applications. It is an ideal choice for applications that demand the highest levels of thermal efficiency, air infiltration, and wind load resistance.

With an R-value of 175 (3.09 W/m<sup>2</sup>) a U-value of .067 (324 m<sup>2</sup>/W), and one of the best overall air infiltration ratings in the industry, the Thermacore® Model 592 is one of the most thermally efficient door system in its class.

The Thermacore® product line features steel-polyurethane-steel panel construction which provides a thermal barrier that withstands extremely hot or cold climates and the most demanding environmental requirements.

The Model 592 has 2" (51 mm) thick, extra heavy-duty sections that are available in standard sizes up to 40'2" and 32'1" (12,243 mm and 9,779 mm) to fit the broadest range of applications.

# Villazon Plumbing Commercial Development— 494 Pigeon Street

# B-1

Michael Villazon -Owner      County Road Waynesville NC

Feb. 18, 2023



## Fiberon Cladding - Siding "Type D"



**Stunningly beautiful. Remarkably durable.**

**FIBERON® COMPOSITE CLADDING PROFILES**

Fiberon® Wood-grain composite cladding features an open-joint profile that allows for easy installation and removal. The open-joint design allows for easy cleaning and maintenance. The open-joint design also allows for easy replacement of individual panels.

**50 Year Warranty**

**Features:**

- Available in 3 premium lengths: 244 cm (80 ft), 305 cm (100 ft), and 366 cm (120 ft).
- Available in 3 premium widths: 152 mm (6 in), 191 mm (7.5 in), and 229 mm (9 in).
- Available in 3 premium colors: Natural, White, and Gray.
- Available in 3 premium textures: Smooth, Grooved, and Ribbed.
- Available in 3 premium finishes: Matte, Gloss, and Satin.
- Available in 3 premium profiles: Flat, Grooved, and Ribbed.
- Available in 3 premium grades: Standard, Premium, and Ultra-Premium.

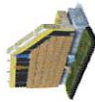


**Inspired by nature. Perfected by science.**

Nothing in the world is perfectly natural. But science has perfected nature's most beautiful creations. Fiberon® composite cladding is a perfect example of this. It's a material that's as strong as steel, as durable as stone, and as beautiful as nature. It's a material that's perfect for your home.

**Features:**

- Available in 3 premium lengths: 244 cm (80 ft), 305 cm (100 ft), and 366 cm (120 ft).
- Available in 3 premium widths: 152 mm (6 in), 191 mm (7.5 in), and 229 mm (9 in).
- Available in 3 premium colors: Natural, White, and Gray.
- Available in 3 premium textures: Smooth, Grooved, and Ribbed.
- Available in 3 premium finishes: Matte, Gloss, and Satin.
- Available in 3 premium profiles: Flat, Grooved, and Ribbed.
- Available in 3 premium grades: Standard, Premium, and Ultra-Premium.



## Trex Cladding - Alternate Siding "Type D"

**Trex Transcend**

**Available in 3 premium lengths:**

- 244 cm (80 ft)
- 305 cm (100 ft)
- 366 cm (120 ft)

**Board dimensions:**

- 244 mm x 140 mm (9.6 in x 5.5 in)
- 305 mm x 140 mm (12.0 in x 5.5 in)
- 366 mm x 140 mm (14.4 in x 5.5 in)

**Features:**

- Available in 3 premium colors: Natural, White, and Gray.
- Available in 3 premium textures: Smooth, Grooved, and Ribbed.
- Available in 3 premium finishes: Matte, Gloss, and Satin.
- Available in 3 premium profiles: Flat, Grooved, and Ribbed.
- Available in 3 premium grades: Standard, Premium, and Ultra-Premium.

**Order a Sample**

**Cladding**

Available in 3 premium lengths: 244 cm (80 ft), 305 cm (100 ft), and 366 cm (120 ft).

**Multiple colors available**

**Order a Sample**

**FEATURES** **GALLERY** **PROFILES** **REFERENCES** **SHOP NOW**

**Cladding**

Available in 3 premium lengths: 244 cm (80 ft), 305 cm (100 ft), and 366 cm (120 ft).

**Multiple colors available**

**Order a Sample**



## Villazon Plumbing Commercial Development— 494 Pigeon Street

Michael Villazon -Owner County Road Waynesville NC

B-2

Feb. 18, 2023

"Type A" -Zinc Grey



Canopy Sample - Office/ Warehouse - Color Red



Metal Siding Horizontal

“Type B -Charcoal Grey”

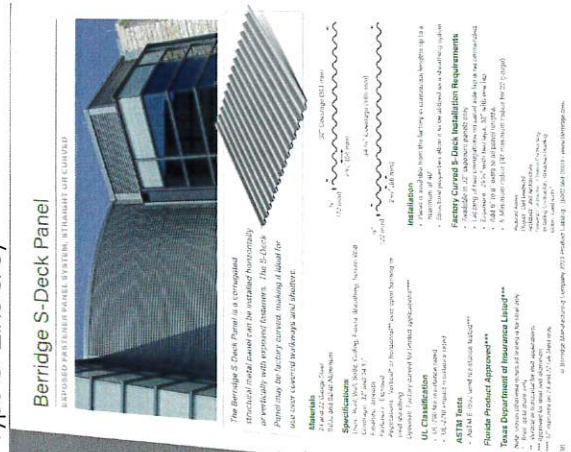


Similar Canopy Villazon Office - Color Red



## Metal Siding Vertical

“Type C -Zinc Grey”



Villazon Plumbing Commercial Development—494 Pigeon Street

Michael Villazon -Owner

County Road Waynesville NC

Feb. 18, 2023







## TOWN OF WAYNESVILLE

### Development Services Department

PO Box 100  
9 South Main Street  
Waynesville, NC 28786  
Phone (828) 456-8647 • Fax (828) 452-1492  
[www.waynesvillenc.gov](http://www.waynesvillenc.gov)

FOR PUBLICATION IN THE MOUNTAINEER: May 3 and May 14, 2023 Editions

Date: April 24, 2023

Contact: Byron Hickox – 452-0401

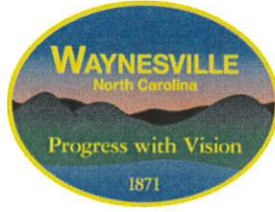
### Notice of Public Hearing

#### Town of Waynesville Planning Board

The Town of Waynesville Planning Board will hold a **Public Hearing on Monday, May 15, 2023, at 5:30 PM**, in the Town Hall Board Room, at 9 South Main Street, Waynesville, NC, to consider:

An application for a Text Amendment to the Land Development Standards, Section 5.10.2, Façade Materials for Mixed-Use and Commercial Buildings.

For more information contact the Development Services Department at: (828) 456-8647, email: [bhickox@waynesvillenc.gov](mailto:bhickox@waynesvillenc.gov), mail: 9 South Main Street, Suite 110, Waynesville, NC 28786.



To: Town of Waynesville Planning Board  
From: Byron Hickox, Land Use Administrator  
Date: May 15, 2023  
Subject: Text Amendment Statement of Consistency  
Description: Text Amendment to LDS Section 5.10.2 – Façade Materials for Commercial Buildings

The Planning Board hereby adopts and recommends to the Governing Board the following statement(s):

☐

The text amendment **is approved and is consistent with the Town's comprehensive land use plan** because: \_\_\_\_\_

\_\_\_\_\_  
\_\_\_\_\_

The text amendment **and is reasonable and in the public interest because:**

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

☐

The text amendment **is rejected because it is inconsistent with the Town's comprehensive land plan and is not reasonable and in the public interest** because \_\_\_\_\_

\_\_\_\_\_  
\_\_\_\_\_

Planning Board Member \_\_\_\_\_, made a motion, seconded by \_\_\_\_\_

The motion passed \_\_\_\_\_ (*unanimously or vote results here*)

\_\_\_\_\_  
Susan Teas Smith, Planning Board Chair, Date

\_\_\_\_\_  
Esther Coulter, Administrative Assistant